



# CITY OF FORT WAYNE

THOMAS C. HENRY, MAYOR

September 21, 2021

## VIA OVERNIGHT DELIVERY

Chief  
Water Enforcement and Compliance Assurance Branch  
Water Division  
U.S. Environmental Protection Agency, Region 5  
77 West Jackson Boulevard  
Chicago, IL 60604  
Re: DJ# 90-5-1-1-07653

Chief, Compliance Branch  
Office of Water Quality  
Indiana Department of Environmental Management  
100 North Senate Avenue  
P.O. Box 6015  
Indianapolis, IN 46206

Chief, Enforcement Branch  
Enforcement Section  
Office of Legal Counsel  
Indiana Department of Environmental Management  
100 North Senate Avenue  
P.O. Box 6015  
Indianapolis, IN 46206

**Re: Consent Decree, Case # 2:07 cv 00445  
Status Report 27**

Dear Sir/Madam:

The City of Fort Wayne (the "City") is pleased to submit the enclosed Six-Month Status Report ("Status Report") pursuant to Section XII, Paragraph 33 of the Consent Decree (Case # 2:07 cv 00445) entered on April 1, 2008 and modified on January 26, 2015 and May 23, 2019. The Status Report concerns the period from March 1, 2021 through August 31, 2021 (the "Reporting Period"). As you will see, the City is on schedule to meet all Consent Decree milestone deadlines.

The City continues to electronically accomplish its DMR/MRO reporting. Because electronic submissions through netDMR are (and will be) already possessed by U.S. EPA, the City does not believe Consent Decree paragraph 35 necessitates duplicative hardcopy submission with this or future reports. If U.S. EPA nonetheless desires hardcopies of the electronically submitted DMRs/MROs, please so advise us.

The City believes the enclosed Status Report is consistent with, and fulfills, the reporting requirements of the Consent Decree. Should you have any questions or concerns regarding the Status Report, kindly contact me at (260) 427- 6050 or Brandi Wallace at (260) 427-5582.

Very truly yours,

Kumar Menon,  
Director of City Utilities

Enclosures

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# City of Fort Wayne Six-Month Status Report

**Consent Decree Case # 2:07 cv 00445**

Report #27 (March 1, 2021 – August 31, 2021)



<b>Report Submitted to the following:</b>	
<b>U.S. EPA</b>	Chief Water Enforcement and Compliance Assurance Branch Water Division U.S. Environmental Protection Agency, Region 5 77 West Jackson Boulevard Chicago, IL 60604
<b>IDEM</b>	Chief, Compliance Branch Office of Water Quality Indiana Department of Environmental Management 100 North Senate Avenue P.O. Box 6015 Indianapolis, IN 46206  Chief, Enforcement Section Office of Legal Counsel Indiana Department of Environmental Management 100 North Senate Avenue P.O. Box 6015 Indianapolis, IN 46206
<b>From:</b>	
<b>City of Fort Wayne</b>	City of Fort Wayne Fort Wayne City Utilities, Suite 270 Citizens Square 200 East Berry Street Fort Wayne, IN 46802

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**APPENDIX 1**

Summary to include the following:

1. Consent Decree Requirements for Reporting Period (03/01/2021 – 08/31/2021)
2. General Description of Work Completed during the Reporting Period (03/01/2021 – 08/31/2021)
3. Description of Projected Work to be Performed in the Next Six-Months (09/01/2021 – 02/28/2022)

**APPENDIX 2** – Reports submitted to IDEM during the Reporting Period

**APPENDIX 3** – Operations and Maintenance Report on Collection System Activity



**1. CONSENT DECREE COMPLIANCE (Section XII, Paragraph 34 (a))**

**A statement setting forth (i) the deadlines and other terms that Fort Wayne has been required by this Consent Decree to meet since the date of the last statement; (ii) whether and to what extent Fort Wayne has met those requirements; and (iii) the reasons for any noncompliance.**

The attached Appendix 1 includes a summary of the City of Fort Wayne's (the "City's") compliance with applicable Consent Decree deadlines and terms from March 1, 2021 – August 31, 2021 (the "Reporting Period"). The City believes that it has met all Consent Decree deadlines during the Reporting Period. The City believes that it also met other terms required by the Consent Decree, but did experience the discharges described at item 6 below during the Reporting Period. Explanations for those discharges are provided at item 6.

**2. GENERAL DESCRIPTION OF WORK (Section XII, Paragraph 34 (b))**

**(i) A general description of the work completed within the prior six-month period; (ii) to the extent known, a statement as to whether the work completed in that period meets applicable Design Criteria; and (iii) a projection of work to be performed pursuant to this Consent Decree during the next six-month period.**

The attached Appendix 1 includes a general description of work completed during the Reporting Period and statements as to whether the completed work met applicable Design Criteria.

**3. REQUEST FOR WATER QUALITY STANDARDS REVISION (Section XII, Paragraph 34 (c))**

**A statement as to Fort Wayne's understanding regarding the status of IDEM's response to the City's request for a revision to water quality standards in accordance with Section 5 of the City's Long-Term Control Plan.**

As previously reported, the City held two public participation meetings on February 17, 2010. A 30-day public comment period followed and concluded March 17, 2010. The only written comment received was from a Fort Wayne citizen in support of the proposed UAA.

Subsequently, on May 6, 2010, a final version of the UAA proposal was submitted to IDEM. The submittal was followed by a meeting on June 8, 2010 between the City and IDEM to discuss future steps in the rule change process. On August 30, 2010 IDEM issued the City a letter stating, in relevant part:

“Based on the information contained in the City's UAA, IDEM finds that Fort Wayne has provided sufficient information to propose changing the

designated recreational use for the above mentioned waters from ‘full body contact’ to the ‘Combined Sewer Overflow (CSO) Wet Weather Limited Use’ subcategory of Indiana’s recreational use designation as provided in IC 13-18-3-2.5 during storm events that exceed the level of control in the City’s approved Long-Term Control Plan (LTCP).”

Notwithstanding EPA’s involvement in the UAA throughout its development, EPA posed new questions regarding the City’s UAA in late 2010 requesting additional information. The City, IDEM and EPA met to discuss EPA’s request on January 11, 2011. Additional meetings and dialog with EPA have followed, including on January 26, 2012, February 21, 2012, June 13, 2012 and February 27, 2013. Following additional dialog with IDEM and EPA, the City provided updated UAA submissions on September 24, 2019, March 6, 2020, and June 5, 2020. IDEM’s subsequent approval of the City’s updated UAA was reflected in a letter to the City dated July 9, 2020 which states as follows:

IDEM finds that Fort Wayne has provided sufficient information to initiate changing the designated recreational use for the above mentioned waters from “full body contact” to the “CSO wet weather limited use” subcategory of Indiana’s recreational use designation as provided in IC 13-18-3-2.5. In accordance with the requirements of IC 13-14-9-14, IDEM will draft a rule that establishes the CSO wet weather limited use subcategory for the above-mentioned streams. The UAA prepared by Fort Wayne will serve as the technical justification for the proposed rule. The proposed rule will be posted to the Indiana Register for a minimum of 30 days for public review and written comment. Following the public comment period, the Environmental Rules Board (ERB) will hold a public hearing on the rulemaking and vote on adoption of the rule. The rule will then go through the standard promulgation process of review and approval by the Office of the Attorney General, signature by the Governor, and filing with the publisher of the Indiana Administrative Code. It becomes effective 30 days after filing with the publisher, unless a later date is specified within the rule. IDEM will submit the rule to the Environmental Protection Agency (EPA) as a new or revised water quality standard for review and approval under Section 303(c) of the Clean Water Act. The rule will become effective for Clean Water Act purposes when it is approved by EPA. However, the CSO wet weather limited use subcategory will apply to the listed stream reaches only when Fort Wayne has fully implemented the approved LTCP in accordance with IC 13-18-3-2.5.

The proposed rule was publicly noticed on May 21, 2021. The City understands that no public comments were received during the comment period and that the proposed rule is scheduled to be considered by the Indiana Environmental Rules Board at its meeting of November 10, 2021.

As required by the Consent Decree, the City timely submitted its latest 6-Year Capital Cost Report to EPA and IDEM on December 20, 2019.

**4. CSO CONTROL MEASURES NOTICE TO PROCEED (Section XII, Paragraph 34 (d))**

A description of any notices to proceed for any CSO Control Measure or measures specified in Appendix 3 that Fort Wayne has revoked in the prior six-month period, and a description of the status of Fort Wayne's compliance with Section XXI.F with regard to issuance of a new notice to proceed.

The City did not revoke a notice to proceed during this reporting period.

**5. POST-CONSTRUCTION MONITORING PROGRAM (Section XII, Paragraph 34 (e))**

**Information generated in accordance with the Post-Construction Monitoring Program.**

Ongoing monitoring programs have continued as outlined in Appendix 4 of the Consent Decree.

Post-Construction monitoring for CSO Control Measures 7 & 8 – St. Joseph Relief Sewers has been completed, as has the post-construction compliance assessment as outlined in Appendix 4 of the Consent Decree. That assessment is summarized in the Milestone Report for the St. Joseph Watershed timely submitted to EPA by September 1, 2017.

**6. REPORTS SUBMITTED TO IDEM IN PREVIOUS SIX MONTHS (Section XII, Paragraph 35)**

**Fort Wayne shall also submit, with each written status report, copies (to EPA only) of all Monthly Monitoring Reports and other reports pertaining to CSOs, SSDs, and bypasses that Fort Wayne submitted to IDEM in the previous six months.**

The attached Appendix 2 contains numbered copies of monthly monitoring and other reports submitted to IDEM concerning the Reporting Period pertaining to CSOs, discharges from the City's separate sanitary sewer system, and bypasses. Additional information regarding the discharges described on the reports included within Appendix 2 follows.

Twenty-five of the 31 reports submitted during the Reporting Period concerned discharges which did not reach a regulated waterbody but were nonetheless reported for information purposes (report numbers 1, 4, 5, 6, 7, 9, 10, 11, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 26, 27, 28, 30, and 31). Nineteen of those 25 reports (report numbers 1, 5, 6, 7, 10, 11, 13, 14, 15, 17, 18, 20, 21, 23, 24, 26, 27, 28, and 31) concerned apparent basement backup events which the City reported in an abundance of caution and at IDEM's request for information purposes even though they may not have arisen due to the City's sewer system. The City submitted six reports regarding incidents caused by

unauthorized actions of contractors, five of which were reported basement backups or other discharges only to land (report numbers 20, 21, 27, 28, 29, and 30). The City worked to advise the contractors about their reporting and response responsibilities but is not aware whether they achieved compliance with applicable state and federal requirements. Report 17 (concerning a reported basement backup) entailed the illegal dumping of tree limbs by an unknown third party that caused a blockage in a sanitary sewer line. Despite its best efforts, the City could not determine who illegally dumped the limbs.

Other minor discharges from sanitary sewer system locations are described in reports 2, 3, 8, 12, and 25. All incidents occurred notwithstanding the City's timely accomplishment of all CMOM requirements, compliance with applicable NPDES permit provisions, and customary best efforts.

In addition to responsive activities identified in the submitted reports, the City continues to distribute numerous grease control kits to residents in areas proximate to identified blockages, college residence halls, apartment complexes, and neighborhood associations. The kits include educational materials (translated when appropriate) and lids to facilitate home grease collection.

## **7. OPERATIONS AND MAINTENANCE REPORT ON COLLECTION SYSTEM ACTIVITY**

Although not required by the Consent Decree, the City is pleased to include tables at Appendix 3 respectively depicting the City's general progress towards its operations and maintenance activities goals as well as a listing of completed regulator and lift station inspections March 1, 2021 – August 31, 2021.



**8. CERTIFICATION STATEMENT (Section XII, Paragraph 38)**

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to ensure that qualified personnel properly gathered and evaluated the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.



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Kumar Menon, Director of City Utilities

9/21/2021

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Date

# APPENDIX 1

**APPENDIX 1**  
**Six-Month Status Report #27 (03/01/2021 – 08/31/2021)**

APPENDIX 1

Below are general descriptions of the following (I) Consent Decree compliance requirements for Reporting Period; (II) work completed during the Reporting Period; and (III) work anticipated to be performed during the next Reporting Period.

**I. CONSENT DECREE COMPLIANCE FOR THIS REPORTING PERIOD**

No critical milestone dates of Appendix 3 or Appendix 5 of the Consent Decree occurred during this Reporting Period. A summary of work completed during this Reporting Period to achieve forthcoming critical milestone dates is provided in part II below.

**II. WORK CONTEMPLATED BY CONSENT DECREE APPENDIX 3 AND APPENDIX 5 COMPLETED DURING THIS REPORTING PERIOD**

CSO Control Measures 11 & 12 – 3RPORT and Foster Park Relief Sewer – (Deep Rock Tunnel and near surface relief sewer) formally known as Wayne Street & St. Mary's Parallel Interceptors – (Parallel interceptors to capture combined sewer overflows for conveyance to WPCP/Wet Weather Ponds). As the agencies are aware, the City's submittal to modify these Control Measures to provide further improved CSO control was approved via a Consent Decree modification.

- Wayne Street (West of WPCP)/3RPORT
  - Public outreach continued
  - Tunnel & Drop Shafts Package – Construction continued
  - Consolidation Sewers Package(s) –
    - CSO 32 & Third Street Pump Station Consolidation Sewer – Construction continues
    - CSO 50 - Coombs Street Consolidation Sewers – Construction began
    - CSO 013 – Thieme and Berry Consolidation Sewer - Construction continues
    - CSO 028 – Griswold Pump Station Consolidation Sewer – Design continues
    - CSO 055 – Anthony Blvd Relief Sewer – Design continues
    - CSO 11/12 – Nebraska Pump Station Consolidation Sewer – Design continues
    - CSO 7/56 – Brown Street Consolidation Sewer – Design began
  - Deep Dewatering Pump Station Package – Construction procurement completed
- St. Mary's (Foster Park Relief Sewer)
  - Final design continued

CSO Control Measure 13 – Late Floatables Control – (Overflow-specific solids and floatables controls)

- CSO Outfall 013 – Construction continues
- CSO Outfall 050 – Construction began
- CSO Outfall 033/027 – Construction continues
- CSO Outfall 029 – Bids received
- CSO Outfall 028 – Design continues
- CSO Outfall 055 – Design continues
- CSO Outfall 011/012 – Design continues
- CSO Outfall 007/056 – Design began

CSO Control Measure 14 – Satellite Storage – (Satellite storage facilities)

**APPENDIX 1**  
**Six-Month Status Report #27 (03/01/2021 – 08/31/2021)**

- CSO Outfall 064 – Advanced facilities planning continued to optimize final control technologies accounting for flow reductions resulting from implementation of CSSCIP under CSO Control Measure 4.

Warfield SSD System – Outfalls 070 & 071

- Although not required by the Consent Decree, the City is working to further improve the collection system in this area.

Rothman SSD System – Outfalls 072, 073, 074, 075, 076

- Although not required by the Consent Decree, the City is working to further improve the collection system in this area.
- Completed construction on a gravity diversion sewer to take flows out of the T46 008 Subbasin and divert them to the R34 042 Subbasin.
- Continued design of a third siphon barrel under the St. Joseph River.

North Maumee SSD System – Outfalls 077 & 078

- Although not required by the Consent Decree, the City is working to further improve the collection system in this area.

**III. WORK CONTEMPLATED BY CONSENT DECREE APPENDIX 3 AND APPENDIX 5 ANTICIPATED FOR COMPLETION DURING THE NEXT REPORTING PERIOD**

CSO Control Measures 11 & 12 – 3RPORT and Foster Park Relief Sewer – (Deep Rock Tunnel and near surface relief sewer) formally known as Wayne Street and St. Mary's Parallel Interceptors – (Parallel interceptors to capture combined sewer overflows for conveyance to WPCP/Wet Weather Ponds)

- Wayne Street (West of WPCP)/3RPORT
  - Public outreach to continue
  - Tunnel & Drop Shafts Package – Construction to continue
  - Consolidation Sewers Package(s) – Final design to continue
    - CSO 13 – Thieme and Berry Consolidation Sewer construction to continue
    - CSO 32 & Third Street Pump Station Consolidation Sewer – Complete construction
    - CSO 50 - Coombs Street Consolidation Sewers – Complete construction
    - CSO 28 – Griswold Pump Station – Complete final design
    - CSO 23/24/25 W of Fairfield Consolidation Sewers – Complete final design
    - CSO 11 & 12 – Nebraska Street Pump Station – Complete final design and receive bids
    - CSO 007 & 56 – Brown Street Pump Station – Final design to continue
    - CSO 55 – Anthony Street Relief Sewer – Complete final design and receive bids
  - Deep Dewatering Pump Station Package – Construction to begin
- St. Mary's (Foster Park Relief Sewer)
  - Final design to continue

CSO Control Measure 13 – Late Floatables Control – (Overflow-specific solids and floatables controls)

- CSO Outfall 050 – Complete construction
- CSO Outfall 033/027 – Complete construction
- CSO Outfall 013 – Construction to continue

**APPENDIX 1**  
**Six-Month Status Report #27 (03/01/2021 – 08/31/2021)**

- CSO Outfall 023 – Complete design
- CSO Outfall 024 – Complete design
- CSO Outfall 025 – Complete design
- CSO Outfall 029 – Construction to continue
- CSO Outfall 055 – Construction to begin
- CSO Outfall 028 – Complete design
- CSO Outfalls 007/056 – Final design to continue
- CSO Outfalls 011/012 – Complete final design and receive bids
- CSO Outfall 005 – Design to begin
- CSO Outfall 020 – Design to begin
- CSO Outfall 021 – Design to begin

CSO Control Measure 14 – Satellite Storage – (Satellite storage facilities)

CSO Outfall 064 – Advanced facilities planning to continue to optimize final control technologies accounting for flow reductions resulting from implementation of CSSCIP under CSO Control Measure 4.

Warfield SSD System – Outfalls 070 & 071

- Evaluate possible additional system improvement projects.

Rothman SSD System – Outfalls 072, 073, 074, 075, 076

- Continue I/I removal projects.
- Complete design of a third siphon barrel under the St. Joseph River.
- Evaluate possible additional system improvement projects.

North Maumee SSD System – Outfalls 077 & 078

- Evaluate possible additional system improvement projects.